PLANNINO	G COMMISSION MINUTES
	April 2, 2003
CALL TO ORDER:	Chairman Bob Barnard called the meeting to order at 7:00 p.m. in the Beaverton City Hall Council Chambers at 4755 SW Griffith Drive.
ROLL CALL:	Present were Chairman Bob Barnard, Planning Commissioners Eric Johansen, Dan Maks, Shannon Pogue, Vlad Voytilla, and Scott Winter. Planning Commissioner Gary Bliss was excused.
	Development Services Manager Steven Sparks, AICP; Associate Planner Sambo Kirkman; Associate Planner Liz Shotwell; Senior Transportation Planner Don Gustafson; Assistant City Attorney Ted Naemura; and Recording Secretary Sandra Pearson represented staff.
2	led to order by Chairman Barnard, who presented
the format for the me	eeung.
<u>VISITORS:</u>	
	asked if there were any visitors in the audience he Commission on any non-agenda issue or item.
STAFF COMMUNICATIO	<u>ON:</u>
Staff indicated that t	here were no communications at this time.
the Planning Com	recess for the purpose of providing members of mission with the opportunity to review new lation that was not previously available.

OLD BUSINESS:

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Chairman Barnard opened the Public Hearing and read the format for Public Hearings. There were no disqualifications of the Planning Commission members. No one in the audience challenged the right of any missioner to hear any of the agenda items, to participate in the hearing or requested that the hearing be postponed to a later date. He asked if there were any ex parte contact, conflict of interest or disqualifications in any of the hearings on the agenda. There was no response.

The following land use applications have been submitted for a 110-

acre mixed-use development consisting of 688 multi-family

residential dwelling units to be located throughout the site with approximately 20 acres of land reserved for future commercial use.

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CONTINUANCES:

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A. PROGRESS QUARRY

The proposal includes the realignment of SW Barrows Road, the construction of a recreation trail along the southern portion of the project site, and the construction of a lake. The development proposal is located on the reclaimed rock quarry, south of SW Scholls Ferry Road, north of SW Barrows Road, between SW 154th 22 Avenue and SW Horizon Boulevard, more specifically described as 23 Tax Lots 200, 804, 1000, 1100, and 1200 on Washington County 24 Assessor's Map 2S1-05. The parcels, which total approximately 110 25 acres in size, have the following zoning designations: 26

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- Town Center Medium Density Residential (TC-MDR):
- Town Center High Density Residential (TC-HDR); 29
 - Town Center Mixed Use (TC-MU); and
 - Urban Medium Density (R-4).

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The following applications will be reviewed under the Development Code in effect prior to September 19, 2002:

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1. 2002-0028: CONDITIONAL USE PERMIT CUP (PLANNED UNIT DEVELOPMENT/PRELIMINARY **DEVELOPMENT PLAN)**

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The applicant requests Conditional Use Permit (CUP) approval for the Progress Quarry Planned Unit Development Preliminary Development Plan (PUD-PDP). The CUP will review the specific development 0f 688 multi-family residential dwellings and associated improvements as one planned development. Pursuant to Section 40.05.15.3 of the

Development Code, the CUP-PUD has requested deviations to certain site development requirements found in the zoning designations of the parent parcels.

2. SB 2002-0016: SUBDIVISION PRELIMINARY PLAT

The applicant requests preliminary plat approval to subdivide Tax Lots 200, 804, 1000, 1100, and 1200 of Washington County Assessor's Map 2S1-05. The applicant proposes 348 lots to allow ownership of townhomes, apartment buildings, and commercial and with multiple tracts for associated improvements. Access to the site is through a street system consisting of public and private streets connecting to existing streets such as SW Barrows Road, SW Horizon Boulevard, SW Sagehen Street, SW Chukar Terrace, and SW Menlor Lane. The applicant requests a series of Street Design Modifications to multiple public streets throughout the development.

3. TPP 2002-0006: TREE PRESERVATION PLAN

Request for approval of a Tree Preservation Plan for the development of a mixed use Planned Unit Development within a Significant Tree Grove identified as Grove NX4 on the City of Beaverton's Tree Inventory.

The following applications will be reviewed under the Development Code in effect after September 19, 2002:

4. <u>VAR 2003-0001: PROGRESS QUARRY ACCESS</u> <u>SPACING - LOOP STREET</u>

The applicant requests Variance approval to Development Code Section 60.55.40.6, which requires that access points on 'Collector' streets shall not exceed 440 feet. The applicant is requesting a Variance to the access street spacing standard for the Loop Street, which is designated a Collector street.

5. <u>VAR 2003-0002: -- PROGRESS QUARRY ACCESS</u> SPACING - STREETS AREA D

The applicant requests Variance approval to Development Code Section 60.55.40.6, which requires that access points on 'Local' streets shall not exceed 530 feet and that access points on 'Collector' streets shall not exceed 440 feet. The applicant is requesting a Variance to the access street spacing standard for streets 'G', 'H', 'I', and 'J' within area 'D' of the proposed Progress Quarry development.

6. <u>VAR 2003-0003: -- PROGRESS QUARRY ACCESS</u> <u>SPACING - STREETS AREA A AND B</u>

The applicant requests Variance approval to Development Code Section 60.55.40.6, which requires that access points on 'Neighborhood Route' streets shall not exceed 660 feet and that access points on 'Local' streets shall not exceed 530 feet. The applicant is requesting a Variance to the access street spacing standard for streets 'A', 'B', 'C', 'E', and 'F' within areas 'A' and 'B' of the proposed Progress Quarry development.

Associate Planner Sambo Kirkman introduced herself and Associate Planner Liz Shotwell and explained that at the Public Hearing on March 26, 2003, and after approval of CUP 2002-0027 — Conditional Use Permit/Outline Concept Plan, the applicant had requested that the record be held open for the remaining six applications to provide the opportunity to submit additional information with regard to four topics, as follows:

- 1. Clarify maintenance responsibilities of the open space tracts.
- 2. Address pedestrian connections across SW Barrows Road to the proposed linear park.
- 3. Address appropriate applications to the City of Tigard.
- 4. Meeting with the Beaverton School District Transportation Department.

Ms. Kirkman observed that the appropriate supplemental information with regard to these four issues has been provided by the applicant, adding that staff has drafted appropriate land use orders for seven applications, incorporating the requested Conditions of Approval from the Memorandums provided to the Planning Commission prior to the prior Public Hearing. She mentioned that copies of a Memorandum submitted by Mr. Jack Orchard has been provided, observing that this Memorandum requests a modification to Conditions of Approval Nos. 4 and 5 for both the Conditional Use Permits pertaining to the Outline Concept Plan and the Preliminary Development Plan. Concluding, she recommended approval of all six remaining applications, based upon the Staff Reports as amended and additional Memorandums and information, and offered to respond to questions.

Commissioner Johansen requested clarification with regard to the pedestrian connection along SW Barrows Road, specifically the modification of Condition of Approval No. 20.

Ms. Kirkman clarified that Condition of Approval No. 20 referenced by Commissioner Johansen is either Condition of Approval No. 83 in the Land Use Order or Condition of Approval No. 19 in the Subdivision Staff Report.

Commissioner Maks referred to page 3 for CUP 2002-0028 – Conditional Use Permit/Preliminary Development Plan and requested clarification with regard to revised Condition of Approval No. 4.

Ms. Kirkman explained that Condition of Approval No. 4 in the Subdivision Staff Report is actually Condition of Approval No. 1 in the land use order.

Commissioner Maks requested that staff make certain that the land use order reflects the appropriate Conditions of Approval. He referred to the anticipated increase in student enrollment on page 5 of 10 of the Staff Report, adding that he would prefer that it reads, as follows: "The Commission concurred with staff findings and further stated that State law prevents the Commission from ruling on quasi judicial development applications based on school issues alone. He questioned why Commissioner Bliss had been listed within the land use order as abstaining from voting on this issue when he had not even participated in the hearing.

Ms. Kirkman explained that any Commissioner recusing himself from participating in a hearing is listed as abstaining from the vote.

Commissioner Maks advised Ms. Kirkman that this should also be carried through consistently on the remaining six land use orders. He questioned where within these documents the timing issue with regard to the opening of the new SW Barrows Road is addressed.

Ms. Kirkman informed Commissioner Maks that the timing issue regarding the opening of the new SW Barrows Road is within the land use order for the Subdivision, observing that this issue is addressed through Condition of Approval No. 66.

Commissioner Maks pointed out that Condition of Approval No. 66 provides for the construction of the new SW Barrows Road but does not indicate that it would be open at any particular time.

Ms. Kirkman stated that this is an oversight and assured Commissioner Maks that this Condition of Approval would be appropriately revised.

Commissioner Maks requested further clarification with regard to Mr. Orchard's e-mail.

Ms. Kirkman explained that so long as the lake, linear park, and regional trail are consistent with the concept shown on the Outline Concept Plan, the design, details, and specific location of active and passive recreational uses and use areas and their supporting amenities shall be determined through joint discussions between Tualatin Hills Park & Recreation District (THPRD) and the developer. Observing that the Outline Concept Plan does not specify the amenities that are in the linear park, she pointed out that staff would like to make certain that any amenities go through design review or subsequent land use approvals.

Commissioner Maks questioned staff's position with regard to the proposed traffic light at the intersection of SW Barrows Road and SW Menlor Lane.

Ms. Kirkman noted that this has been revised from the $400^{\rm th}$ to the $100^{\rm th}$ occupancy.

Commissioner Pogue requested further clarification with regard to staff's position on the proposed traffic light at the intersection of SW Barrows Road and SW Menlor Lane.

Ms. Kirkman pointed out that although Senior Transportation Planner Don Gustafson is available to respond to questions, staff is accepting the Traffic Analysis provided by *Kittelson & Associates* on behalf of the applicant.

Commissioner Voytilla referred to page 10 of the land use order pertaining to the Conditional Use Permit for the Preliminary Development Plan, observing that the applicant proposes to shift SW Barrows Road to a different location. He requested clarification with regard to the current right-of-way and whether a street vacation would be necessary.

Ms. Kirkman advised Commissioner Voytilla that a written agreement between the City of Beaverton and THPRD could accommodate the maintenance of the old SW Barrows Road right-of-way as park, emphasizing that this would not necessitate a street vacation.

Referring to the land use order pertaining to the Subdivision, Commissioner Voytilla expressed concern with regard to the lack of a Condition of Approval pertaining to utility under grounding.

Ms. Kirkman informed Commissioner Voytilla that utility under grounding is addressed in Condition of Approval No. 21 for the Subdivision.

Commissioner Pogue referred to the Memorandum dated April 2, 2003 with regard to maintenance responsibility, observing that staff had determined that the applicant's response is adequate, and questioned the possibility that THPRD might not assume responsibility and at some point the Home Owner's Association could abandon the open space tracts.

Ms. Kirkman advised Commissioner Pogue that the applicant had identified fewer amenities to be provided in the event that THPRD does not become involved and maintenance becomes the responsibility of the Home Owner's Association.

Commissioner Pogue expressed concern with the potential liability and financial obligations that might become the responsibility of the Home Owner's Association.

Ms. Kirkman indicated that the applicant would be better qualified to respond to these concerns.

APPLICANT:

FRED GAST, representing *Polygon Northwest*, stated that all of the applicant's documentation has been presented, adding that he is able to respond to questions with regard to open spaces. Observing that the applicant is eager to have THPRD assume responsibility for these open spaces, he pointed out that while this issue involves both liability and amenities, the amenities outweigh the liability. He pointed out that THPRD is very excited with the prospect of acquiring this property through dedication, adding that this is a win/win situation for everyone involved. He explained that the Home Owner's Association would be responsible for the native open space type amenities, adding that he had discussed this situation with the insurance company today and that they are comfortable with the proposal.

Commissioner Voytilla expressed his appreciation of the matrix and information provided by the applicant, and questioned whether some form of fencing would be provided around the lake.

Mr. Gast advised Commissioner Voytilla that there is a fence that surrounds the lake, with the exception of the area where the applicant has proposed a plaza, adding that there would be some access to the lake in that area.

Ms. Shotwell distributed copies of a plan.

Commissioner Voytilla expressed his appreciation of the amount of work prepared and submitted by the applicant over the past five business days, adding that this information had provided a great deal of clarity.

PUBLIC TESTIMONY:

No member of the public testified with regard to these applications.

Ms. Kirkman referred to Commissioner Maks' request for a revision of Condition of Approval No. 66, and suggested that this should be revised to state that the applicant shall construct and open to vehicular use the realigned SW Barrows Road, adding that this should also address the issue that this would be triggered by the occupancy. Referring to the issue of the fence surrounding the lake, she pointed out that one of the Facilities Review Conditions of Approval for the Design Review requires continuous fencing around the lake area as well.

Commissioner Maks requested clarification with regard to the first sentence of Condition of Approval No. 66.

Ms. Kirkman stated that the first sentence of Condition of Approval No. 66 shall require that the realigned SW Barrows Road would be both constructed and open prior to the issuance of any occupancy permit.

Senior Transportation Planner Don Gustafson clarified the Condition of Approval pertaining to the pedestrian crossings and raised medians on SW Barrows Road, observing that these crossings have been identified on a certain drawing, noting that there are two additional crossings in the middle, for a total of four crossings.

Pointing out that he had only been anticipating one crossing, Chairman Barnard advised Mr. Gustafson that he is extremely pleased with the proposed design for four crossings.

Commissioner Voytilla suggested the possibility of constructing the crossing on the other side, further to the east, expressing his opinion that this would create less of an impact.

Mr. Gustafson noted that this westbound turn lane on SW Barrows Road had been recommended in the Traffic Study, and explained that there is a potential for a signalized intersection at this location.

Commissioner Johansen questioned whether the Conditional Use Permit would need to be revised if something needs to be taken out.

Mr. Gustafson noted that if the Condition of Approval provides for construction, removal would require a revision to the Conditional Use Permit.

Development Services Manager Steven Sparks explained that if the crosswalk were to be removed without any other associated development application, it would become necessary to amend this Condition of Approval within this Conditional Use Permit. He further explained that an application for an associated development of the commercial area would require a PUD, noting that at that time, through the Public Hearing process, this Condition of Approval could be modified.

Assistant City Attorney Ted Naemura indicated that he had no comments with regard to these applications.

The public portion of the Public Hearing was closed.

Commissioner Voytilla expressed his opinion that the applicant has addressed all issues and that the proposal meets applicable criteria, adding that he supports all applications pertaining to this proposal.

Commissioner Pogue concurred with Commissioner Voytilla's comments, adding that the applicant had done an expedient job of addressing concerns and that he would support a motion for approval of all applications concerning this proposal.

Commissioner Winter agreed with his fellow Commissioners, noting that the applicant had addressed all of the issues and that he is in support of the proposal. Commissioner Johansen expressed his approval of what he referred to as a very good application, adding that he looks forward to the completed project. Noting that he is appreciative of the applicant's response to concerns that had been expressed and that they and addressed all of these concerns appropriately, he stated that he supports all applications pertaining to this proposal.

Emphasizing that *Polygon Northwest* is what he referred to as a *Class Act*, Commissioner Maks reiterated his appreciation of the efforts of both Mr. Gast and *Polygon Northwest*. He stated that the applications meet all applicable criteria, and referred to the e-mail from Mr. Orchard concerning a change to the Conditions of Approval, adding that this particular land use order had already been adopted when the Outline Concept Plan was approved.

Mr. Sparks advised Commissioner Maks that although there has already been a motion for approval of that land use order, this land use order is before the full Commission at this time for approval, adding that staff would not be opposed to any modification to finalize the decision.

Chairman Barnard agreed that the applicant had done an outstanding job and adequately addressed all appropriate approval criteria, adding that this development would create a positive impact in that area of the community. Observing that he had requested one pedestrian crossing and received four, he stated that he would support a motion for approval of all applications.

Commissioner Maks requested a poll with regard to CUP 2002-0027 -- Conditional Use Permit (Planned Unit Development/Outline Concept Plan), specifically to determine whether the land use order presented by staff accurately reflects the Commission's decision of the previous week or if any revisions should be made to the Conditions of Approval. He expressed his opinion that Condition of Approval No. 5 should be changed in accordance with the document provided by Mr. Orchard and staff's concurrence with the additional change added by staff, as well as the change recommended by him, specifically the word "any" in front of occupancy.

Commissioners Pogue, Voytilla, Winter, and Johansen, and Chairman Barnard expressed their approval of the land use order presented by staff with regard to CUP 2002-0027 -- Conditional Use Permit (Planned Unit Development/ Outline Concept Plan), in addition to Commissioner Maks' suggestion that Condition of Approval No. 5

should be changed in accordance with the document provided by Mr. Orchard and staff's concurrence with the additional change added by staff, as well as the change recommended by him, specifically the word "any" in front of occupancy.

Commissioner Maks MOVED and Commissioner Johansen SECONDED a motion to APPROVE CUP 2002-0028 – Progress Quarry Conditional Use Permit (Planned Unit Development/ Preliminary Development Plan), based upon the testimony, reports and exhibits, and new evidence presented during the Public Hearings on the matter, and upon the background facts, findings and conclusions found in the Staff Report dated March 19, 2003, as amended by staff, including additional information provided in the Memorandums dated March 24, 2003, and April 2, 2003, and Conditions of Approval Nos. 1 through 5.

Motion **CARRIED** by the following vote:

AYES: Maks, Johansen, Pogue, Voytilla, Winter, and

Barnard.

NAYS: None. ABSTAIN: None. ABSENT: Bliss.

Commissioner Maks **MOVED** to **APPROVE** SB 2002-0016 – Progress Quarry Subdivision Preliminary Plat, based upon the testimony, reports and exhibits, and new evidence presented during the Public Hearings on the matter, and upon the background facts, findings and conclusions found in the Staff Report dated March 19, 2003, as amended by staff, including additional information provided in the Memorandums dated March 25, 2003, and April 2, 2003, and Conditions of Approval Nos. 1 through 112, with revisions to Condition of Approval No. 66, as identified by staff.

Commissioner Johansen questioned whether the motion incorporates the change to Condition of Approval No. 19 on page 2 of the Memorandum.

Observing that this is actually Condition of Approval No. 83 within the land use order, Commissioner Maks **AMENDED** his motion to include this revision.

Commissioner Winter **SECONDED** the motion, as amended.

Motion **CARRIED** by the following vote:

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Commissioner

AYES: Maks, Winter, Johansen, Pogue, Voytilla, and 1 2 Barnard. 3 NAYS: None. **ABSTAIN:** None. 4 **ABSENT:** Bliss. 5 6 Maks MOVED Commissioner and Commissioner Johansen 7 **SECONDED** a motion to **APPROVE** TPP 2002-0006 - Progress 8 Quarry Tree Preservation Plan, based upon the testimony, reports and 9 exhibits, and new evidence presented during the Public Hearings on 10 the matter, and upon the background facts, findings and conclusions 11 found in the Staff Report dated March 19, 2003, as amended by staff, 12 including additional information provided in the Memorandums dated 13 March 19, 2003, as amended, and March 25, 2003, and Conditions of 14 Approval Nos. 1 through 10. 15 16 Commissioner Maks expressed his appreciation to staff for locating 17 and inserting what he referred to as several "boiler-plate" conditions. 18 19 Motion **CARRIED** by the following vote: 20 **AYES:** Maks, Johansen, Pogue, Voytilla, Winter, and 21 Barnard. 22 NAYS: None. 23 **ABSTAIN:** None. 24 **ABSENT:** Bliss. 25 26 Commissioner Maks MOVED and Commissioner Winter SECONDED 27 a motion to **APPROVE** VAR 2003-0001 - Progress Quarry Variance 28 29 (Access Spacing/Loop Street), based upon the testimony, reports and exhibits, and new evidence presented during the Public Hearings on 30 the matter, and upon the background facts, findings and conclusions 31 found in the Staff Report dated March 19, 2003, as amended by staff, 32 including additional information provided in the Memorandum dated 33 March 25, 2003, and Conditions of Approval Nos. 1 through 4. 34 35 Motion **CARRIED** by the following vote: 36 **AYES:** Maks, Winter, Johansen, Pogue, Voytilla, and 37 Barnard. 38 NAYS: None. 39 **ABSTAIN:** None. 40 ABSENT: Bliss. 41

MOVED

and

SECONDED a motion to **APPROVE** VAR 2003-0002 - Progress

Commissioner

Johansen

Maks

Quarry Variance (Access Spacing/Streets Area D), based upon the testimony, reports and exhibits, and new evidence presented during the Public Hearings on the matter, and upon the background facts, findings and conclusions found in the Staff Report dated March 19, 2003, as amended by staff, including additional information provided in the Memorandum dated March 25, 2003, and Conditions of Approval Nos. 1 through 3.

Motion **CARRIED** by the following vote:

AYES: Maks, Johansen, Pogue, Voytilla, Winter, and

Barnard.

NAYS: None. ABSTAIN: None. ABSENT: Bliss.

Commissioner Maks **MOVED** and Commissioner Voytilla **SECONDED** a motion to **APPROVE** VAR 2003-0003 – Progress Quarry Variance (Access Spacing/Streets Areas A and B), based upon the testimony, reports and exhibits, and new evidence presented during the Public Hearings on the matter, and upon the background facts, findings and conclusions found in the Staff Report dated March 19, 2003, and Conditions of Approval Nos. 1 through 4.

Motion **CARRIED** by the following vote:

AYES: Maks, Voytilla, Johansen, Pogue, Winter, and

Barnard.

NAYS: None. ABSTAIN: None. ABSENT: Bliss.

APPROVAL OF MINUTES:

Minutes of the meeting of March 5, 2003, submitted. Commissioner Maks requested that line 23 of page 6 be amended, as follows: "...that while up to six children can be served without obtaining any certification, and seven to 13 children requires State certification, no more than twelve 13 children could be served in such a facility without obtaining land use approval." Commissioner Maks requested that line 31 of page 13 be amended, as follows: "...Krell Krill..." Commissioner Maks requested that lines 8 through 10 of page 21 be amended, as follows: "Observing that he is fascinated by Mr. Robertson's testimony lives in the same subdivision as Mr. Robertson, Commissioner Maks noted that he lives next door to several houses from a home occupation operated by Peter Cusick..."

Commissioner Maks requested that line 8 of page 23 be amended, as follows: "...expert with regard to <u>neighborhood impacts created by</u> day care and bible study..." Commissioner **MOVED** and Commissioner Winter **SECONDED** a motion that the minutes be approved, as amended.

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Motion **CARRIED**, unanimously, with the exception of Commissioners Johansen and Pogue, who abstained from voting on this issue.

Minutes of the meeting of March 12, submitted. Observing that only Chairman Barnard had attended this meeting to continue Public Hearing items, Commissioner Maks **MOVED** and Commissioner Johansen **SECONDED** a motion that the minutes be approved as written.

Motion CARRIED, unanimously.

MISCELLANEOUS BUSINESS:

JACK ORCHARD discussed the pending City request with Metro for funding of the SW Murray Road Extension. Observing that this involves an integral portion of the balance of this project, he stated that he would like to carry comments from the City of Beaverton to Metro as further justification with regard to this funding.

Commissioner Maks expressed his appreciation to Mr. Orchard for his efforts on behalf of this issue.

The meeting adjourned at 8:14 p.m.